RESPECT THE UNSTABLE: DELAYS AND SATURATION IN CONTACT TRACING FOR DISEASE CONTROL *

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Abstract. Motivated by the novel coronavirus disease (COVID-19) pandemic, this paper aims 5 6 to apply Gunter Stein's cautionary message of respecting the unstable to the problem of controlling the spread of an infectious disease. With this goal, we study the effect that delays and capacity 7 constraints in the test, trace and isolate (TeTrIs) process have on preventing exponential disease 8 9 spread. Our analysis highlights the critical importance of speed and scale in the TeTrIs process. Precisely, having a delay in the TeTrIs process smaller than the doubling time of the disease spread 10 11 is necessary for achieving acceptable performance. Similarly, limited TeTrIs capacity introduces a threshold on the size of an outbreak beyond which the disease spreads almost like the uncontrolled 12 13 case. Along the way, we provide numerical illustrations to highlight these points.

14 Key words. feedback control, stabilization, epidemic spread, COVID-19

15 **AMS subject classifications.** 93D15, 93D09, 93D20, 92D25, 92D30

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16 **1. Introduction.** The opening lines of Gunter Stein's classic paper *Respect the* 17 *Unstable* [24], published 13 years after his inaugural Bode Lecture of the same name, 18 read:

19 "The practical, physical (and sometimes dangerous) consequences of 20 control must be respected, and the underlying principles must be 21 clearly and well taught."

The message to the control engineer and researcher is clear. Not only must the many benefits of feedback be understood (pedagogically, mathematically, and in practice), but also its limitations. The principle of feedback is after all inherently about tradeoffs, constrained by conservation laws just as fundamental as any law of physics. Whilst these 'laws of feedback' apply to the control of all systems, Gunter Stein gave special attention to unstable systems for three main reasons: 1. Unstable systems are fundamentally, and quantifiably, more difficult to con-

- Unstable systems are fundamentally, and quantifiably, more difficult to con trol than stable ones.
 - 2. Controllers for unstable systems are operationally critical.

31 3. Closed-loop systems with unstable components are only locally stable.

In this paper we aim to revisit these points from the perspective of designing contact tracing policies to mitigate the spread of disease throughout a population.

1.1. Control of Disease Spread. The control of disease spread is not the traditional hunting ground of the control engineer, so a degree of caution from our community is perhaps of even greater relevance than normal. That said, controlling the spread of a disease has many of the elements of the most challenging control problems. Accurate models of the spread of a highly infectious disease are at best

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39 controversial, but certainly unstable (at least in a population with high susceptibility

40 to the disease). The mechanisms for identifying infectious members of the population

41 may be subject to significant delays and inaccuracies, compromising the quality of the 42 available information for performing feedback. And finally, the options for mitigating

43 the spread can be blunt, unpredictable, and subject to severe capacity constraints.

Since emerging in late 2019, the novel coronavirus disease (COVID-19) pandemic 44 has made abundantly clear the effect that these challenges have in mitigating disease 45spread. At the time of writing, there have been nearly 45 million documented cases of 46 COVID-19 [7]. Without a vaccine, the primary public health tools available to limit 47 the spread are non-pharmaceutical interventions (NPIs) such as social distancing and 48 contact tracing [11]. Many NPIs can be understood in terms of feedback control, 4950 and as such abide by the fundamental 'laws of feedback' that Gunter Stein referred to. This work aims to develop an analysis that illustrates the impact that these limitations, placing a particular emphasis on the role of delays and saturation. We 52focus on contact tracing as it exhibits several of the features described before. 53

1.2. Contact Tracing. Contact tracing is the process of testing, tracing and isolating people known to have been in close proximity with infected individuals. All three of these steps are essential, so for this reason contact tracing is also referred to by the acronym TeTrIs. This intervention can disrupt chains of infection to slow and potentially end the spread of an infectious disease. It has been employed in the control of sexually transmitted diseases [6, 12, 19], in limiting the severe acute respiratory syndrome (SARS) epidemic [5] and at an unprecedented scale in the COVID-19 pandemic [23, 1].

The ways that TeTrIs is carried out differs from region to region and are rapidly 62 evolving. Regardless of the specifics, two key characteristics contribute to the success 63 of TeTrIs. The first is the delay between the moment an individual becomes infected 64 and the moment that individual becomes isolated from the rest of the population. A 65 larger delay allows the infected individual to infect more people. The second is the 66 capacity of the TeTrIs program. We think of this capacity as the number of active 67 cases the TeTrIs program can process at once without the delay growing significantly. 68 These characteristics are determined by the structure of the TeTrIs program. But more practically, achieving sufficient performance in these characteristics must be 70 used to determine the structure of the TeTrIs program. Thus, in this paper we seek 71 72to characterize sufficient delays and capacity of a TeTrIs program to successfully control the spread of an infectious disease. 73

These affects of these characteristics have been studied in the past. Many works analyze the impacts of contact tracing using computer simulations [18, 10]. Mathematical analysis of TeTrIs has typically relied on two methodologies. In the first, an ordinary differential equation (ODE) models spread over a certain fixed contact graph [9, 14]. In the second, the impact of TeTrIs is modeled as a branching process [21, 20].

1.3. Contributions of this Work. In this work, we take a control theoretic 80 perspective on the impacts of delays and saturation. These two phenomenon have 81 been widely studied in the control systems field. We provide two rules of thumb for 82 83 the requisite speed and capacity of a TeTrIs system. First, we show that short delays may suffice to overwhelm a TeTrIs system by analyzing their impact on the system 84 sensitivity function. For infectious diseases analogous to COVID-19, the optimistic 85 allowable delay to control their initial outbreak is approximately 1 day. Another 86 implication of the analysis points to the importance of effective isolation. If we fail 87

to isolate two thirds of the cases, such a system is not stabilising even without delay.

89 Second, we model the contact tracing process and show that the saturation of its

⁹⁰ limited capacity may disable an otherwise efficacious TeTrIs system. With saturation,

91 we identify a threshold behavior of disease spread that implies stability regions beyond 92 capacity and potentially significant degradation of performance.

The paper is structured as follows. First, we discuss the effects of delay on the 93 efficacy contact tracing. We introduce contact tracing as a feedback loop on the classic 94 SIR model. We derive an upper bound on allowable delay to control disease spread in 95 this setting. Then, we generalize this analysis from the SIR model to LTI systems and 96 nonlinear systems with an exponential unstable mode. Second, we discuss the effects 97 of saturation on the efficacy contact tracing. We introduce two compartmental models 98 that respectively capture the contact tracing efforts devoted to infected and uninfected 99 population and introduce the saturation effects of tracing capacity. Reduced stability 100 regions are observed based on a nonlinear threshold analysis. 101

102 **Notation.** Transfer functions of linear-time-invariant (LTI) systems will be de-103 noted with bold face letters. For example $\mathbf{G}(s) = 1/(s+1)$ is the transfer function 104 from u to x for the system $\frac{dx}{dt} = -x + u$, and $\mathbf{G}(s) = \exp(-sT)$ the transfer function 105 for the delay x(t) = u(t - T). The set of all proper real rational transfer functions, 106 i.e. functions on the form

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$$\mathbf{G}(s) = \frac{a_0 s^n + a_1 s^{n-1} + \ldots + a_n}{s^n + b_1 s^{n-1} + \ldots + b_n}, a_i \in \mathbb{R}, b_k \in \mathbb{R}$$

will be denoted by \mathscr{R} . The H-infinity norm of a transfer function **G** is defined as

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$$\left\|\mathbf{G}\right\|_{\infty} \coloneqq \sup\left\{\left|\mathbf{G}\left(s\right)\right| : s \in \mathbb{C}, \operatorname{Re}\left(s\right) > 0\right\}.$$

The H-infinity norm is a central notion in the robust performance of control systems, see for example [8, §2] for an introduction.

2. Contact tracing: The Need for Speed. The basic rationale behind TeTrIs 112 113is simple. Disease spreads through the contact between infectious and susceptible members of a population. So by rapidly isolating infectious individual as soon as 114they are detected, as well as everyone they've recently contacted (who may now be 115infectious themselves), it may be possible to shut off all the routes of spread, and stop 116 117an outbreak in its tracks. But how accurate does the testing need to be to ensure that enough cases are traced? And how fast must the system be to halt an outbreak 118 before it becomes an epidemic? 119

In this section we will explore these questions from the control-theoretic perspective, with a particular focus on feedback based fundamental limitations. TeTrIs is a feedback process, in which infectious people are isolated in response to measurements about a population. Therefore TeTrIs is subject to conservation laws and performance limitations (see [24, 2] for an introduction). We will discuss the consequences of these, placing a particular focus on the following inequality:

126 (2.1)
$$\|\mathbf{S}\|_{\infty} \ge 2^{\frac{T_{\text{delay}}}{T_{\text{doubling}}}}.$$

127 The precise meanings of all these terms will be made clear when it is derived in

Subsection 2.2, but here **S** is the sensitivity function (in the usual control theoretic

129 sense), T_{doubling} the doubling time of the unstable process¹, and T_{delay} the sum of

¹Here $T_{\text{doubling}} \coloneqq \frac{\ln 2}{p}$, where p > 0 is the location of the unstable pole.



FIG. 1. Trade-off between disturbance amplification and time delay when controlling an unstable system. Typically $\|\mathbf{S}\|_{\infty}$ less than 1.2–2 is necessary for good performance.

delays in the feedback loop. This inequality imposes a fundamental limit on the size 130 of the sensitivity function, and shows that when very unstable processes (smaller 131doubling times) are controlled with large delays, the sensitivity function will always 132 be large. This is illustrated in Figure 1. Since the sensitivity function determines how 133134 disturbances are amplified and attenuated, (2.1) demonstrates that in such systems, bad performance is inevitable. Indeed the conventional wisdom is that a value of 135 $\|\mathbf{S}\|_{\infty}$ less than 1.2–2 is a prerequisite for acceptable performance (see e.g. [3, 8]). 136The size of $\|\mathbf{S}\|_{\infty}$ is also intimately related to many other measures of performance 137138 and robustness, such as gain and phase margins $[3, \S7.2]$.

139 Equation (2.1) gives the implication

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$$T_{\text{delay}} > T_{\text{doubling}} \log_2 k_{\text{perf}} \implies \|\mathbf{S}\|_{\infty} > k_{\text{perf}}.$$

The consequences of this inequality is quite striking in the context of controlling disease spread using TeTrIs. For example it shows that given a disease with a doubling time of 8 days, if the delays between becoming infectious and being isolated are greater than 2 days, then $\|\mathbf{S}\|_{\infty} > 1.2$ (picking the more conservative target might be advisable when trying to control a highly uncertain system such as disease spread). This bound holds even under extremely optimistic assumptions about the implementation of contact tracing. Specific implementations can certainly be worse!

What makes the bound useful is that it provides direct insight into our original questions. For example if we set a target of $\|\mathbf{S}\|_{\infty} \leq 1.2$, the system set up to conduct contact tracing must be at least four times faster than doubling time of the disease:

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$$\|\mathbf{S}\|_{\infty} \leq 1.2 \implies T_{\text{delay}} \leq T_{\text{doubling}}$$

152 Slower implementations are guaranteed to fail this objective, and as a result be more 153 vulnerable to disturbances (e.g. failing to identify an infectious person could result in a large number of new infections). It is interesting to note that the same rule of thumb based on more ad-hoc arguments can be found in [4, §III.B-4)]. Inequalities such as (2.1) provide further evidence for the necessity of a fast TeTrIs system.

157**2.1.** Understanding the Issue. In this section we will demonstrate the fundamental limitation discussed above from the perspective of a simple model of contact 158tracing. This will allow us to put these abstract ideas in a more concrete setting, so 159as to better understand them. Studying a simple model will also allow us to derive 160 specialised analysis tools along the way that can provide additional insight. In what 161 162follows we will first outline a simple SIR-based model for contact tracing, before illustrating the fundamental limitations through simulations and additional theoretical 163 164tools.

2.1.1. An SIR-based Model for Disease Control with TeTrIs. The so 165called SIR model is one of the simplest and most widely used models of disease spread 166 [16]. It is centred around three compartments - S(t), I(t) and R(t) - which specify the 167proportion of the population that are susceptible, infectious, and recovered at time t. 168 169So if S(0) = 1, then at time t = 0 the entire population is susceptible to the disease, 170 or if R(1) = 0.5 then half the population has recovered (or died) at time t = 1. The population shifts between these compartments over time according to two rates, which 171model the effect of the infectious population mixing with the susceptible population 172and transferring the disease, and the infectious population recovering, respectively. 173This can be visualised on a graph with a node for each compartment, and a directed 174 175edge specifying the transition rates between them:

$$(S) \xrightarrow{\beta SI} (I) \xrightarrow{\gamma I} (R)$$

177 Here β is a mixing parameter, specifying the average number of 'significant' (those 178 that could result in the transmission of the disease) interactions that each individual 179 has per unit time. Each infectious person then has an average of βS such events 180 with the susceptible population, resulting in βSI new infections per unit time. The 181 second rate is justified by saying that on average it takes $1/\gamma$ units of time for an 182 infectious person to recover, which corresponds to members of the *I* compartment 183 being transferred to the *R* compartment with rate γI .

184 When written as a set of differential-algebraic equations, the SIR model is

185 (2.2)
$$\frac{d}{dt} \begin{bmatrix} S\\I\\R \end{bmatrix} = \begin{bmatrix} -1\\1\\0 \end{bmatrix} \beta SI + \begin{bmatrix} 0\\-1\\1 \end{bmatrix} \gamma I, \quad 1 = S + I + R.$$

176

Of central importance in the study of the SIR model (and disease spread in general) is the so called basic reproduction number R_0 . R_0 is defined to be the number of secondary infections caused by a single primary infection in a population in which everyone is susceptible to the disease. Consequently if $R_0 > 1$ a small outbreak will spread, whereas if $R_0 < 1$ it will not. For the SIR model, $R_0 = \beta/\gamma$. This is closely related to notions of stability and doubling times. For the SIR model

192 (2.3)
$$T_{\text{doubling}} = \frac{\ln 2}{\beta - \gamma} = \frac{\ln 2/\beta}{1 - 1/R_0}.$$

The SIR model describes the process of disease spread, but not the impact of TeTrIs. To model this, we first split the infectious population into two groups Q and I_{mix} ,



FIG. 2. Simulation of (2.4) and (2.5) for a range of values of T_{delay} .

where Q corresponds to the subpopulation that has been quarantined, and I_{mix} the remainder of the infectious population. We can incorporate the effect of quarantining, by modifying the rate between the susceptible and infectious population as shown below. The rationale here is that after taking quarantining into account there should be βSI_{mix} new infections per unit time, and that $I_{\text{mix}} = I - Q$.

$$S \xrightarrow{\beta S (I-Q)} Q \xrightarrow{\gamma I} R$$

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201 The effect of this change is to slightly modify the original SIR equation in (2.2):

202 (2.4)
$$\frac{d}{dt} \begin{bmatrix} S \\ I \\ R \end{bmatrix} = \begin{bmatrix} -1 \\ 1 \\ 0 \end{bmatrix} \beta S (I - Q) + \begin{bmatrix} 0 \\ -1 \\ 1 \end{bmatrix} \gamma I, \quad 1 = S + I + R.$$

All that remains is to close the loop, and specify how the number of people who are quarantined at time t depends on the contact tracing. For simplicity, we propose to model this process through the equation

206 (2.5)
$$Q(t) = \alpha e^{-\gamma T_{\text{delay}}} I(t - T_{\text{delay}}),$$

where $1 \ge \alpha \ge 0$ and $T_{\text{delay}} \ge 0$. In words this equation says that we are able to test, trace and isolate a proportion α of those that were infectious T_{delay} days ago². Together (2.4) and (2.5) constitute a simple model for understanding how TeTrIs can be used to control disease spread.

211 **2.1.2.** Analysis of the Simple Model. Before performing a theoretical analy-212 sis of the model, it is instructive to run some simulations. The evolution of the

²We need to include the proportional constant $e^{-\gamma T_{\text{delay}}}$ since over those T_{delay} days, $(1 - e^{-\gamma T_{\text{delay}}})$ of those that were infectious will have gone on to recover.

213 infectious population after an outbreak affecting 0.01% of the population is shown in

Figure 2 for a range of different values of the time delay. The simulation parameters

215 for this figure are:

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• $\alpha = 0.8$, meaning that 80% of cases are tested, traced and isolated.

•
$$\gamma = 0.1$$
, meaning the disease has an average recovery time of 10 days.

• $\beta = 0.3$, giving the disease a basic reproduction number of 3.

The first thing to note is that if the delay is short, the outbreak is contained and 219no epidemic ensues. It is also interesting to see the degradation in behaviour as the 220 delay increases. By the time T_{delay} is 5 days, an epidemic not dissimilar to that 221without TeTrIs occurs. Even more strikingly though is that by the time T_{delay} is just 222 2 days, the initial outbreak sees a tenfold increase before it is brought under control. 223 2.2.4 This relatively short delay has seemingly brought TeTrIs to the verge of instability. When you consider that there may be several simultaneous outbreaks, or capacity 225constraints on how many people that can be tested-and-traced, it is clear that short 226delays may already be enough overwhelm a TeTrIs system. 227

A natural first question is, "Are these results in line with the fundamental limitation discussed at the beginning of this section?". A simple calculation shows that at the start of the outbreak, the doubling time of the disease equals

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$$T_{\text{doubling}} = \frac{\ln 2}{\beta - \gamma} \approx 3.5 \text{ days.}$$

Therefore to achieve $\|\mathbf{S}\|_{\infty} \leq 1.2$, it is necessary that $T_{\text{delay}} \leq 0.9$ days. This seems to be in good agreement with the simulation, where the case with a one day delay is well controlled, with a rapid decline in performance soon after. In fact, given the simple nature of the model in (2.4) and (2.5) a more detailed analysis is possible. The following theorem characterises the stability of the linearisation of the model about the disease free equilibrium in terms of the system parameters. An intuitive explanation of this stability criterion is given at the end of the section.

THEOREM 2.1. The linearisation of the model in (2.4) and (2.5) is stable about the point (I, R, Q) = (0, 0, 0) if and only if

241 (2.6)
$$T_{\text{delay}} < \frac{1}{\gamma} \ln \left(\frac{\alpha \beta}{\beta - \gamma} \right).$$

242 Proof. See Appendix A.

In order to interpret the meaning of Theorem 2.1 it helps to rearrange the bound a little:

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$$\gamma T_{\text{delay}} < \ln\left(\frac{\alpha\beta}{\beta-\gamma}\right) = \ln\left(\frac{\alpha}{1-1/R_0}\right).$$

The specific trade-off between parameters and delay implied by the above is shown in Figure 3. This figure can be used to quickly assess the amount of delay that can be tolerated before instability occurs. For example, in the simulations we used a model with $R_0 = 3$ and $\gamma = 0.1$, with feedback parameter $\alpha = 0.8$. Therefore from the figure we see that we require

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$$T_{\text{delay}}\gamma < 0.18, \implies T_{\text{delay}} < 1.8 \text{ days}$$

for the policy to be stabilising. This captures precisely the behaviour we saw in the simulation, where $T_{\text{delay}} = 2$ seemed to be right on the cusp of instability. We also

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FIG. 3. Illustration of the stability boundary in Theorem 2.1. The model of TeTrIs is stabilising if and only if $(R_0, \gamma T_{delay})$ lies below the corresponding α curve. For example, if $\alpha = 0.8$ and $R_0 = 3$, the model is stable if and only if $\gamma T_{delay} < 0.18$

see the importance of tracing enough cases. By the time $\alpha < 1 - R_0^{-1} = 2/3$, that is we only detect and isolate at most 66% of the cases, the policy isn't even stabilising with $T_{\text{delay}} = 0$.

The stability criterion in Theorem 2.1 also has a nice interpretation though the effective reproduction number R. Suppose that α in (2.5) is the probability that an infectious individual is detected and isolated. The amount of time T that each infectious person is mixing with the susceptible population is then a random variable

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$$T = \begin{cases} T_r & \text{w.p. } 1 - \alpha \\ \min\{T_{\text{delay}}, T_r\} & \text{w.p. } \alpha. \end{cases}$$

In the above $T_r \sim \text{Exp}(\gamma)$ is the time it takes the given person to recover from the disease. Therefore the expected time that each infectious person is in the mix is given by

$$E[T] = (1 - \alpha) E[T_r] + \alpha E[\min\{T_{\text{delay}}, T_r\}] = (1 - \alpha) \frac{1}{\gamma} + \alpha \int_0^{T_{\text{delay}}} \exp(-\gamma s) ds$$
$$= \frac{1}{\gamma} (1 - \alpha \exp(-\gamma T_{\text{delay}})).$$

The effective reproduction number is then the expected number of secondary infections generated by an individual:

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$$R = \beta \mathbf{E}[T] = \frac{\beta}{\gamma} \left(1 - \alpha \exp\left(-\gamma T_{\text{delay}}\right)\right) = R_0 \left(1 - \alpha \exp\left(-\gamma T_{\text{delay}}\right)\right).$$

269 The condition that R < 1, which would correspond to an outbreak dying out, is thus



FIG. 4. Feedback interconnection in (2.7).

270 equivalent to

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$$1 > R_0 \left(1 - \alpha \exp\left(-\gamma T_{\text{delay}}\right) \right) \quad \Longleftrightarrow \quad T_{\text{delay}} < \frac{1}{\gamma} \ln\left(\frac{\alpha}{1 - R_0^{-1}}\right),$$

which is precisely the stability condition from Theorem 2.1.

2.2. Fundamental Limitations. A natural concern with the results from Sub-273section 2.1.2 is that they are seemingly based on a set of highly contentious modelling 274assumptions. For example, why use SIR model to capture the effect of disease spread 275in (2.4), rather that the SEIR model or indeed any of the other more complex com-276partmental variants? What about other models for TeTrIs? Will the same conclusions 277 hold if we use something more realistic than (2.5)? In this section we will demonstrate 278279that the limitations we observed through Theorem 2.1 and the simulations of (2.4)and (2.5) are really a consequence of the interplay between instability and delay. 280

The main result of this section is to derive the inequality (2.1). For simplicity we will stick to the LTI case, though we will show in Appendix B that a natural analogue of (2.1) holds in the nonlinear case also. To this end, consider the feedback interconnection of n subsystems described by

285 (2.7)
$$\hat{e}_i = \mathbf{G}_i \hat{e}_{i-1} + d_i, \ i \in \{1, \dots, n\} \\ \hat{e}_0 = -\hat{e}_n.$$

In the above the variables \hat{d}_i and \hat{e}_i denote the Laplace transforms of a set of scalar disturbances and error signals, and \mathbf{G}_i the transfer function of the *i*-th subsystem. The basic set up is illustrated in Figure 4. This is a general framework for describing feedback systems, and many models for the control of a disease using TeTrIs can be put in this framework. For example, after linearisation about the point (I, R, Q) =(0, 0, 0), the model in (2.4) and (2.5) can be captured by setting n = 2, and

292 (2.8)
$$\mathbf{G}_{1}(s) = \frac{\beta}{s - (\beta - \gamma)}, \quad \mathbf{G}_{2}(s) = \alpha \exp\left(-sT_{\text{delay}}\right).$$

Variants with, for example, more complicated compartmental models of disease spread can be similarly handled by substituting in the corresponding transfer function for \mathbf{G}_1 .

The advantage of the abstract formulation in (2.8) is that it allows general properties of feedback interconnections to be studied for entire classes of model. When studying the properties of this feedback interconnection, the central objects are the sensitivity functions. These are the transfer functions from d_i to e_i , which we denote as \mathbf{S}_i . In the LTI case, the sensitivity functions are all equal to each other and given 301 by

302 (2.9)
$$\mathbf{S}_i = \frac{1}{1 + \mathbf{G}_1 \mathbf{G}_2 \cdots \mathbf{G}_n} \eqqcolon \mathbf{S}, \ i \in \{1, \dots, n\}$$

303 These functions determine how the internal signals \hat{e}_i depend on the external disturbances \hat{d}_i . Hence the size of **S** determines how disturbances are attenuated. 304 Indeed every single closed loop transfer function in (2.8) contains **S** (for example the 305 306 transfer function from d_1 to \hat{e}_3 is given by $\mathbf{G}_3\mathbf{G}_2\mathbf{S}$). Given its central importance to the process of feedback, the sensitivity function has been extensively studied both in 307 theory and in practice. Indeed the requirement that the size of $\left\|\mathbf{S}\right\|_{\infty}$ be less than 308 1.2-2 is widely used, and is arguably of more important than the criteria on the gain 309 margin and phase margin³ [3, §7.2]. 310

The following theorem shows that when the feedback loop contains a system with an unstable pole p and a time delay of T_{delay} , $\|\mathbf{S}\|_{\infty} \ge \exp(pT_{\text{delay}})$. This places a fundamental limit on the size of the sensitivity function. Surprisingly this result doesn't seem to be known (for example the lower bound $\|\mathbf{S}\|_{\infty} \ge \exp(pT_{\text{delay}}) - 1$ is presented in [3, §14.3, Table 14.1]), though the existence of such a bound is certainly implicit in the work on sensitivity optimisation from the 1980s [17, 13]. We give a simple proof based on the maximum modulus principle.

318 THEOREM 2.2. If
$$\mathbf{L} = \frac{\exp(-sT_{\text{delay}})}{s-p} \mathbf{H}$$
, where $T_{\text{delay}} > 0, p > 0$ and $\mathbf{H} \in \mathscr{R}$, then
319 $\left\| \frac{1}{1+\mathbf{L}} \right\|_{-\infty} \ge \exp\left(pT_{\text{delay}}\right)$.

Proof. Let a > 1, and note that the Möbius transform f(z) = (1 - az) / (a - z)maps the closed unit disc into the closed unit disc. This implies that given any transfer function **G**, we have the equivalence

$$\|\mathbf{G}\|_{\infty} \leq 1 \quad \Longleftrightarrow \quad \|f(\mathbf{G})\|_{\infty} \leq 1.$$

324 Therefore $\left\|1/\left(1+\mathbf{L}\right)\right\|_{\infty} \leq a$ if and only if

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$$1 \ge \left\| f\left(\frac{1}{a}\frac{1}{1+\mathbf{L}}\right) \right\|_{\infty} = \left\| \frac{a\mathbf{L}}{a^{2}\mathbf{L}+a^{2}-1} \right\|_{\infty},$$
$$= \left\| \frac{a\mathbf{H}\exp\left(-sT_{\text{delay}}\right)}{a^{2}\mathbf{H}\exp\left(-sT_{\text{delay}}\right)+(s-p)\left(a^{2}-1\right)} \right\|_{\infty}.$$

Now recall that given any transfer function \mathbf{G} , $\|\mathbf{G} \exp(-sT_{\text{delay}})\|_{\infty} = \|\mathbf{G}\|_{\infty}$ (delaying the input to a transfer function doesn't affect its norm). Therefore

$$\left\|\frac{a\mathbf{H}\exp\left(-sT_{\text{delay}}\right)}{a^{2}\mathbf{H}\exp\left(-sT_{\text{delay}}\right) + (s-p)\left(a^{2}-1\right)}\right\|_{\infty} = \left\|\frac{a\mathbf{H}}{a^{2}\mathbf{H}\exp\left(-sT_{\text{delay}}\right) + (s-p)\left(a^{2}-1\right)}\right\|_{\infty} \\ \geq \frac{1}{a\exp\left(-pT_{\text{delay}}\right)},$$

³Indeed it can be shown that $[3, \S7.2]$

$$\text{gain margin} \geq \frac{\|\mathbf{S}\|_{\infty}}{\|\mathbf{S}\|_{\infty} - 1}, \quad \text{phase margin} \geq 2 \arcsin\left(\frac{1}{2 \|\mathbf{S}\|_{\infty}}\right),$$

whereas no guarantees in the converse direction hold (positive gain and phase margins only guarantee that $\|\mathbf{S}\|_{\infty} < \infty$).

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where the inequality follows from the maximum modulus principle applied at the point s = p (see e.g. [8, §6.2]). This demonstrates that $\|1/(1 + \mathbf{L})\|_{\infty} \leq a$ only if $a \geq \exp(pT_{\text{delay}})$ as required.

It is readily verified that this bound is equivalent to the inequality presented earlier in (2.1) by substituting in the relationship between p and T_{doubling} . That is setting $p = \ln(2)/T_{\text{doubling}}$ shows that

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$$\|\mathbf{S}\|_{\infty} \ge \exp\left(pT_{\text{delay}}\right) = 2^{\frac{T_{\text{delay}}}{T_{\text{doubling}}}}$$

Theorem 2.2 shows that if the transfer function $\mathbf{G}_1 \mathbf{G}_2 \cdots \mathbf{G}_n$ (typically referred to as the return ratio) can be written on the form

338 (2.10)
$$\mathbf{G}_{1}\mathbf{G}_{2}\cdots\mathbf{G}_{n} = \frac{\exp\left(-sT_{\text{delay}}\right)}{s-p}\mathbf{H},$$

where **H** is any transfer function in \mathscr{R} , then $\|\mathbf{S}\|_{\infty} \geq \exp(pT_{\text{delay}})$. We therefore see from (2.8) that Theorem 2.2 applies to our simple model for disease control with TeTrIs (set $\mathbf{H} = \alpha \beta$). However the true power of Theorem 2.2 is that it holds for 341 any feedback interconnection on the form of (2.7) that satisfies (2.10). This means 342 that the same fundamental limits on performance hold even if we replace our simple 343 model of disease spread from (2.4) with a general compartmental model which predicts 344 an initial period of exponential spread of the disease (if there is no spread, TeTrIs 345is not really necessary anyway). To see this, suppose that the linearisation of our 346 347 compartmental model of choice can be written on the general form⁴:

348 (2.11)
$$\frac{dx}{dt} = Ax + BQ, \quad I = Cx.$$

If the model predicts a period of exponential spread of the disease, then the A matrix will have an eigenvalue p > 0. Provided this mode is observable and controllable (which would also be necessary for there to be any chance of controlling it through TeTrIs), the transfer function associated with (2.11) will have a pole at p. That is

$$\hat{I} = \frac{1}{s-p} \mathbf{M} \hat{Q}.$$

Assuming the same model for TeTrIs we can now write the linearisation of the feedback interconnection of (2.5) and (2.11) in the framework of (2.7) by setting $\mathbf{G}_1 = 1/(s-p) \mathbf{M}$, and leaving $\mathbf{G}_2 = \alpha \exp(-sT_{\text{delay}})$. The transfer functions in this interconnection also satisfy (2.10), and so the same fundamental limit holds. In fact it will continue to hold even if we use more complex models for TeTrIs, provided they still include a total time delay of T_{delay} . We conclude the section with some final remarks on Theorem 2.2.

361 Remark 2.3. The bound from Theorem 2.2 also applies to the complementary 362 sensitivity function. That is, under the conditions of Theorem 2.2, $\|\mathbf{L}/(1+\mathbf{L})\| \gg \geq$ 363 $\exp pT_{\text{delay}}$.

⁴This is the general form of the linearisation of a compartmental model

$$\frac{dx}{dt} = f(x,Q), \quad I = g(x).$$

It may seem restrictive that g doesn't depend on Q. However if it did, this would mean the effect of quarantining someone would instantly affect whether or not they are infectious, which is rather implausible.

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364 *Remark* 2.4. Theorem 2.2 continues to hold in the nonlinear setting under the 365 assumption that the feedback interconnection in question has a linearisation. This essentially follows from the fact that the induced \mathcal{L}_2 -norm of a nonlinear system 366 (the natural generalisation of the H-infinity norm) is always greater than the induced 367 \mathscr{L}_2 -norm of its linearisation. This effectively shows that by considering the nonlinear 368 effects in more realistic models, performance (as measured using sensitivity functions) 369 can only get worse. This makes it all the more important to aim for performance 370 requirements on the conservative end (i.e. $\|\mathbf{S}\|_{\infty} \leq 1.2$ rather than $\|\mathbf{S}\|_{\infty} \leq 2$), necessitating a speedier response. This is discussed in Appendix B. 371

2.3. Discussion. The purpose of this section has been to expose fundamental 373 limits in epidemic control that arise from the combination of two factors: the natural 374 375 open loop instability of the system, and the existence of delays in the feedback loop. Some of our results were stated in general form, but the main motivating example is the stabilization and regulation of an epidemic by means of testing, tracing and 377 isolation of infections. The bounds derived apply to any control strategy of this kind, 378 and can be summarized in "the need for speed": if the delays involved in identifying, 379 380 testing and isolating cases are not very tight, the success of the entire approach is in jeopardy. 381

There are other strategies for an epidemic control, which are also subject to 382 fundamental limits of this kind. The most commonly deployed one is social distancing 383 of the entire population. In the context of the classical SIR models, this means making 384 the parameter β itself a control variable, attempting to stabilize the dynamics at a 385 nonzero number of infections, compatible with the capacity of the healthcare system. 386 Of course, a model of social behavior that would cover the control of β is not easy 387 to obtain, and will not be pursued here. We remark, nonetheless, that for instance a 388 strategy of ordering a lockdown when infections hit a certain threshold is also subject 389 to time delays (due to disease latency times) which will compromise performance. 390

Staying within the realm of contact tracing based control, there is another fundamental limit that will be analyzed in the following section.

393 3. Track-and-trace: The Need for Scale. The analysis of the preceding 394 section set the focus on the effect feedaback *delays* in limiting the performance of the 395 TeTrIs strategy for epidemic control. Here we will address a different limitation of the 396 control strategy that manifests in the presence of disturbances. That is, the above 397 control strategy relies on scarce resources: the availability of technology and trained 398 personnel for taking samples and laboratory testing, for the proactive tracking down 399 of potential infections, and for ensuring appropriate quarantine.

These resources are usually orders of magnitude smaller than the full scale of 400 the population, and thus often saturate in a widespread epidemic such as COVID-401 19. The question we wish to address is the characterization of these limitations in 402 mathematical models for the epidemic under TeTrIs-based control. To accommodate 403 the nonlinear effect of saturation in a tractable way, for this analysis we will simplify 404 the delay-to-quarantine model to a finite dimensional dynamics instead of a pure 405delay. This alternative is natural in the context of compartmental models: rather 406 than assume that the TeTrIs process takes a fixed amount of time to remove infected 407 people, we assume a rate of removal is given; this can be seen as the macroscopic 408aggregate of the random times involved in the contract tracing process. 409

3.1. A Model for Contact Tracing. We thus introduce a compartmental model that incorporates as a *state* the number of people in quarantine Q, in addition



415

The TeTrIs control strategy is modeled as follows: Infected people are individually tracked, tested and isolated at a rate μ , meaning that on average, we need a time $1/\mu$ to effectively put these people into quarantine.

419 Under these assumptions, the dynamics become:

420 (3.1)
$$\frac{d}{dt} \begin{bmatrix} S\\I\\Q\\R \end{bmatrix} = \begin{bmatrix} -1\\1\\0\\0 \end{bmatrix} \beta SI + \begin{bmatrix} 0\\-1\\1\\0 \end{bmatrix} \mu I + \begin{bmatrix} 0\\-1\\0\\1 \end{bmatrix} \gamma I + \begin{bmatrix} 0\\0\\-1\\1 \end{bmatrix} \gamma Q.$$

This model was already proposed in [22] and its analysis is simple, since quarantined people can be considered as "early recoveries". More formally, if we consider the dynamics in $\tilde{S} = S$, $\tilde{I} = I$, $\tilde{R} = Q + R$, then the model becomes a simple SIR model with recovery rate $\gamma + \mu$ and therefore the critical reproduction rate parameter is:

425 (3.2)
$$R_{\mu} := \frac{\beta}{\gamma + \mu}.$$

In the model without quarantine, the open loop critical rates is $R_0 = \beta/\gamma$ (corresponding to the case $\mu = 0$). The net effect of contact tracing is to reduce the reproduction rate: $R_{\mu} < R_0$. In particular, if the contact tracing rate $\mu \to 0$ (contact tracing is extremely slow), things go by as if contact tracing is not operating. If contact tracing is extremely fast ($\mu \to \infty$), it can stabilize any open loop transmission rate.

In fact, the above analysis gives a first rule of thumb to determine the contact tracing speed. That is, provided that the open loop system is unstable $(R_0 > 1)$, we need:

$$\frac{1}{\mu} < \frac{1}{\beta - \gamma},$$

i.e., the average isolation time must be controlled. Eq. (3.3) can be compared with (2.6), the main difference stems from the fact that here we are continuously isolating people after a random delay, instead of a fixed one. As an example, if we fix the average recovery time in $1/\gamma = 10$ days and $R_0 = 3$ ($\beta = 0.3$), the average time to isolate is bounded by 5 days.

While this family of quarantining models is well known, we would like to analyze the effect of *saturating* the contact tracing capability. To this end, consider that there is a maximum fraction of the population K that can be tested, tracked, and isolated simultaneously. This can be due to a limit in the total test processing capability, the number of contact tracing agents that are deployed or any combination thereof. In such a scenario, if the number of infected people is low, then the quarantining rate should be μI , since every infected person is being tracked (equivalently there exists idle tracking and testing capacity). However, if the number of infected people is high (I > K), then the quarantining rate should be μK because of the saturation of the control capabilities.

451 Under these assumptions, the dynamics become:

452 (3.4)
$$\frac{d}{dt} \begin{bmatrix} S \\ I \\ Q \\ R \end{bmatrix} = \begin{bmatrix} -1 \\ 1 \\ 0 \\ 0 \end{bmatrix} \beta SI + \begin{bmatrix} 0 \\ -1 \\ 1 \\ 0 \end{bmatrix} \mu \min\{K, I\} + \begin{bmatrix} 0 \\ -1 \\ 0 \\ 1 \end{bmatrix} \gamma I + \begin{bmatrix} 0 \\ 0 \\ -1 \\ 1 \\ 1 \end{bmatrix} \gamma Q.$$

453 Note that if $K \ge 1$ in (3.4), we recover the first model.

454 **3.2. Understanding the Issue.** To highlight the issues introduced by this sat-455 uration, we first analyze the dynamics (3.4) under the assumption that $S \approx 1$ (i.e. at 456 the beginning of the epidemic). In that case, the important part of the dynamics is 457 the evolution of infected people, which becomes autonomous:

458 (3.5)
$$\frac{d}{dt}I = \beta I - \gamma I - \mu \min\{K, I\}.$$

The above differential equation is extremely simple to analyze. However it yields an important insight into the effect of saturation in this kind of dynamics. Consider the case where $R_0 > 1$, i.e. the system is open loop unstable, but $R_{\mu} < 1$, meaning that the system can be stabilized by an "infinite" contact tracing capability, as in (3.1). Then the phase diagram becomes:



The new unstable equilibrium that emerges in the approximate dynamics can be readily computed by imposing dI/dt = 0 in (3.5) to yield:

467 (3.6)
$$I^* = \frac{\mu K}{\beta - \gamma}.$$

464

The appearance of this new equilibrium means that the saturation of contact tracing measures leads to a threshold behavior in the number of infected people, a phenomenon already observed in several countries that have lost track of disease spread [15]. Of course, the value I^* is not an equilibrium of the full non-linear dynamics (3.4), but it should operate as a threshold value. We revisit this more formally below.

In addition, using that $R_{\mu} < 1$, we have $\mu > \beta - \gamma$ and thus $I^* > K$. This means that the stability region is larger that the saturation point of the contact tracing capability. One way to interpret the threshold is to rearrange (3.6) in the following manner:

478 (3.7)
$$K = \left(\frac{\beta}{\mu} - \frac{\gamma}{\mu}\right) I^*.$$

Here the factor $\frac{\beta}{\mu} - \frac{\gamma}{\mu}$ acts as a reproduction number: it can be interpreted as the number of "children" of a single infected individual generated until it is traced, minus



FIG. 5. Simulation of the system in (3.4) with $I(0) = 2 \times 10^{-3} < I^*$ and $I(0) = 3 \times 10^{-3} > I^*$. Note the different scales in the y-axis.

the ones that recover in that same period. If the total number of new infections generated by a pool I of infected people is larger than the tracing capacity, then the disease will spread in the long run.

Example. To demonstrate the validity of the approximation $S \approx 1$ at the begin-484 ning of the epidemic, consider the following scenario: let $\gamma = 1/10$, i.e. recovery time 485 around 10 days and $R_0 = 3$ ($\beta = 0.3$) so the system is open loop unstable. Assume 486 that we need two days on average to test, trace and isolate people, which amounts to 487 a choice of $\mu = 1/2$. In that case $I^* = \frac{\mu}{\beta - \gamma}K = 2.5K$, that is every unit of tracing 488 capability can deal with up to 2.5 simultaneous infections without crossing the thresh-489 old. Let us simulate the system for an initial condition with $S \approx 1$. In particular 490 we choose $K = 10^{-3}$, meaning that 1 in 1000 people can be tracked simultaneously. 491With this choice of K, $I^* = 2.5 \times 10^{-3}$ and we choose I(0) slightly below or above 492 I^* . Results are shown in Fig. 5. We can see that the simulated (nonlinear) system 493494indeed enters the exponential phase immediately after reaching the threshold.

The above analysis, albeit simplistic, illustrates the effects of local non-linearities in the stability behavior of the epidemics, namely that a stable region appears around the extinction equilibrium, but instability can be reinstated if the number of infected people grows large, overwhelming the control capabilities. We now analyze this further in the complete dynamics (3.4), and then extend the framework to consider the case where the tracing effort is in part spent on contacts that do not become infected.

3.3. Nonlinear Analysis. To understand the effect of the saturation without approximating $S \approx 1$, it is of use to first understand the behavior of S(t). Since, by (3.4), $\frac{d}{dt}S \leq 0$, S(t) is a *decreasing function of time*. This allows to derive the following monotonicity property for I(t).

505 PROPOSITION 3.1 (Monotonicity of I(t) under (3.4)). Consider the dynamics 506 (3.4). Then the following property holds

507 (3.8)
$$\frac{d}{dt}I(t_0) < 0 \implies \frac{d}{dt}I(t) < 0, \quad \forall t \ge t_0.$$

Proof. Without loss of generality we assume $I(t_0) > 0$. We first consider the case $I(t_0) \leq K$. In this case, it follows from (3.4) that $S(t_0) < 1/R_{\mu}$. This is the standard scenario where the amount of susceptible people is not enough to sustain the epidemic, thus we expect $\frac{d}{dt}I(t) < 0$ for all $t > t_0$. Indeed, if we assume by contradiction that there is a time t_1 such that $\frac{d}{dt}I(t_1) = 0$ then we get

514
$$0 = \frac{d}{dt}I(t_1) = (\beta S(t_1) - \gamma - \mu)I(t_1) \implies S(t_1) = \frac{1}{R_{\mu}} > S(t_0),$$

515 which contradicts the fact that S(t) is decreasing in time.

The analysis for the case $I(t_0) \ge K$ follows a similar reasoning. Indeed, by considering the saturated version of (3.4), i.e.,

518 (3.9)
$$\frac{d}{dt}I = \beta SI - \gamma I - \mu K$$

519 we get that $\frac{d}{dt}I(t_0) < 0$ implies

520 (3.10)
$$(\beta S(t_0) - \gamma)I(t_0) < \mu K.$$

Thus, assuming again by contradiction the existence of t_1 , being the first time $\frac{d}{dt}I(t) = 0$ for $t > t_0$, we obtain

$$\sum_{325}^{524} (3.11) \qquad (\beta S(t_0) - \gamma)I(t_0) < \mu K = (\beta S(t_1) - \gamma)I(t_1) \le (\beta S(t_0) - \gamma)I(t_1)$$

where the first inequality follows from $\frac{d}{dt}I(t_0) < 0$ and the second from the monotonicity of S(t). It follows then that $I(t_1) > I(t_0)$, and therefore

528
$$0 < I(t_1) - I(t_0) = \int_{t_0}^{t_1} \frac{d}{dt} I(t) dt < 0$$

where the last inequality holds by the definition of t_1 . Thus, such a time t_1 cannot exists.

The preceding proposition illustrates the critical role of the nullcline $\frac{d}{dt}I = 0$ in (3.4) in understanding the threshold behavior in the nonlinear case. To simplify exposition and further understand the role of the nullcline, we consider only the most relevant case when $R_{\mu} < 1$ and $R_0 > 1$, as before.

I this case, the nullcline is fully within the saturated region, and Proposition 3.1 leads to the simple condition

537 (3.12)
$$I \leq \tilde{I}(S) := \frac{\mu K}{\beta S - \gamma} = \frac{\mu K}{\beta (S - \frac{1}{R_0})}.$$

for the disease to dissipate without a major outbreak. Indeed, for the number of infectious people to increase, $\frac{d}{dt}I(t)$ must be positive, thus violating (3.12).

A few remarks are in order. First, the threshold is only valid for the range $0 \leq \tilde{I}(S) \leq 1$. Outside such range, the disease dies out. In particular, $0 \leq \tilde{I}(S)$ leads to the already known $S \leq 1/R_0$ condition, and $\tilde{I}(S) \geq 1 \geq I$ guarantees $\frac{d}{dt}I < 0$ for all *I*. Second, the nonlinear threshold $\tilde{I}(S)$, is a decreasing function of *S* (see Figure 6), which implies that the most conservative bound is obtained at S = 1, which leads to $\frac{dW}{dt} = \frac{W}{dt} = \frac{W}{dt}$

546
$$\tilde{I}(S) = \frac{\mu K}{\beta S - \gamma} \ge \frac{\mu K}{\beta - \gamma} = I^* > K,$$

where the last inequality follows from our assumption $R_{\mu} < 1$. Thus, the analysis of the previous section leads to a *lower bound* on the critical threshold which, as expected, is quite accurate when $S \approx 1$.



FIG. 6. S-I region of the phase plane. Trajectories for uncontrolled evolution (green), unsaturated TeTrIs (purple), and TeTrIs with K = 0.01 (red) are presented for two initial conditions. On the left, I(0) is above the nullcline and the pandemic spreads. On the right, $I^* < I(0) < \tilde{I}(S(0))$ and the pandemic is contained successfully. The $\tilde{I}(S)$ nullcline (solid black) thus acts as a threshold between successful and unsuccessful TeTrIs.

Example. Consider again the set of parameters $\beta = 0.3$, $\gamma = 1/10$ and $\mu = 1/2$. 550As mentioned before, since in this case $R_{\mu} < 1 < R_0$, $I(S) \ge I^* > K$ holds for all S. Fig. 6 consider the case of K = 0.01 (red) and compare its trajectory on the (S, I)552plane with two additional cases, the unsaturated dynamics (UnSatTeTrIs, purple)553 and the regular dynamics with no track-and-trace (No TeTrIs, red). On the left, an 554initial condition I(0) = 0.65, S(0) = 1 - I(0), with I(0) above the threshold I(S) (solid black) is considered. On the right, a similar setting but with I(0) = 0.0255 between 556 I(S(0)) = I(.974) = .026 and $I^* = .025$ is considered. This therefore validates the 557 very slight conservativeness in the I^* threshold. 558

3.4. Modeling the Tracing of Uninfected Contacts. One thing the preceding models do not capture is that the resources of a contact tracing system are also invariably used to test and trace people that have been in contact with infected individuals, but *have not* developed the infection. As we analyze in this section, the stability region obtained by TeTrIs control policy will be reduced because of this phenomenon.

Consider the following compartmental model for the epidemic spread. As usual I denotes the infected population at a given time. These infected individuals have multiple contacts which generate secondary infections at rate β , but also have other contacts, say at rate β_1 , which do *not* generate infection. Since this classification can only be ascertained by testing, the TeTrIs capability is in part spent on these non-infected contacts. We will denote the population of *potential infections* by P, and separate it from the rest of the susceptible population which for which we use the variable S.

For our model, we choose $\beta_1 = \nu\beta$. Here ν can be thought as the "odds ratio" that a contacted individual does not develop the infection. If $\nu = 0$ all potential contacts are infected and the model operates as before, but typically $\nu > 0$ meaning that not all contacts are infected. In particular, in Uruguay where we have access to fine grained data, its value is around $\nu = 10$, meaning that for each infected individual, 10 more people should be tracked.

579 The open loop model given below carries out the classification of susceptible

individuals into the P and S categories, before incorporating contact tracing:

581 (3.13)
$$\frac{d}{dt} \begin{bmatrix} S \\ P \\ I \\ R \end{bmatrix} = \begin{bmatrix} -1 - \nu \\ \nu \\ 1 \\ 0 \end{bmatrix} \beta IS + \begin{bmatrix} 0 \\ -1 \\ 1 \\ 0 \end{bmatrix} \beta IP + \begin{bmatrix} 0 \\ 0 \\ -1 \\ 1 \end{bmatrix} \gamma I.$$

582 Of course, if we combined both categories of susceptibles into one class $\tilde{S} = S + P$, 583 the model reduces to a classical *SIR* model with infection rate β and recovery rate 584 γ . Thus the reproduction number for the model in (3.13) is given as before by:

585
$$R_0 = \frac{\beta}{\gamma}.$$

Consider now that the contact tracing effort u is split between u_P and u_I , meaning that the tracking is performed over the whole potentially infected population. Those that are tracked and are infected are isolated, the others are simply "cleared" and return to the normal susceptible class. Adding as before a state variable for quarantined population we obtain the model:

$$\begin{array}{c} (3.14)\\ 591 \quad \frac{d}{dt} \begin{bmatrix} S\\P\\I\\Q\\R \end{bmatrix} = \begin{bmatrix} -1-\nu\\\nu\\1\\0\\0 \end{bmatrix} \beta IS + \begin{bmatrix} 0\\-1\\1\\0\\0 \end{bmatrix} \beta IP + \begin{bmatrix} 1\\-1\\0\\0\\0\\0 \end{bmatrix} u_P + \begin{bmatrix} 0\\0\\-1\\1\\0\\0 \end{bmatrix} u_I + \begin{bmatrix} 0\\0\\-1\\1\\0\\1 \end{bmatrix} \gamma I + \begin{bmatrix} 0\\0\\-1\\1\\1 \end{bmatrix} \gamma Q.$$

592 Following the analysis in the previous sections, in the case where there is no limit 593 to the tracing capabilities, we can assume that:

594 (3.15)
$$u_P = \mu P, \quad u_I = \mu I$$

where $1/\mu$ is the average time to trace and test one individual, either potential or infected.



597

Substituting this control law in eq. (3.14), we can easily observe that, since there is no coupling between u_P and u_I , the model reduces to the contact tracing and quarantining model of Section 3.1. Namely, the state $\tilde{S} = S + P$, $\tilde{I} = I$, $\tilde{Q} = Q$ and $\tilde{R} = R$ follows exactly the dynamics in (3.1). In particular, the reproduction rate for a given value of μ is the same as in (3.2):

$$R_{\mu} = \frac{\beta}{\mu + \gamma}.$$

Again with sufficiently fast contact tracing, one can cope with any transmission rate. The interesting case, however, is when contact tracing is limited by the total number of trackers or simultaneous tests that can be performed. Since these tests are performed *before* knowing if a person is a potential infection or a infected individual, the coupling between u_P and u_I becomes

$$609 \quad (3.17) \qquad \qquad u_P + u_I \leqslant \mu K.$$

In particular, if we assume that the effort is equally split between all P + Ipotentially infected individuals, then:

612 (3.18)
$$u_P(P,I) = \mu \frac{P}{P+I} \min\{P+I,K\} = \mu P \min\left\{1, \frac{K}{P+I}\right\},$$

613 (3.19)
$$u_I(P,I) = \mu \frac{I}{P+I} \min\{P+I,K\} = \mu I \min\left\{1,\frac{K}{P+I}\right\}$$

Note that $u_P + u_I = \mu \min\{K, P + I\}$ and thus satisfies (3.17). Also when I and P are near zero, the feedback law reduces to (3.15).

617 **3.5. Threshold Analysis.** In comparison with (3.4), a full non linear analysis 618 in this case is more involved. Therefore, we resort to the strategy of analyzing the 619 behavior of the saturated policy around the disease free equilibrium where $S \approx 1$. 620 In this setting, $P \ll 1$ and $I \ll 1$ so the product term IP can be disregarded.⁵ 621 Substituting this condition and the control law (3.18) in (3.14), the dynamics becomes 622 autonomous in P and I with equation:

623 (3.20)
$$\frac{d}{dt} \begin{bmatrix} P \\ I \end{bmatrix} = \begin{bmatrix} 0 & \nu\beta \\ 0 & \beta - \gamma \end{bmatrix} \begin{bmatrix} P \\ I \end{bmatrix} - \mu \min\left\{1, \frac{K}{P+I}\right\} \begin{bmatrix} P \\ I \end{bmatrix}$$

624 We have the following:

PROPOSITION 3.2. Under the condition $R_0 > 1$ (uncontrolled open loop) and $R_{\mu} < 1$, the dynamics in (3.20) have a locally asymptotically stable disease free equilibrium P = I = 0, and a further unstable equilibrium emerges at:

628 (3.21)
$$P^* = \frac{\nu\beta}{((1+\nu)\beta - \gamma)(\beta - \gamma)}\mu K, \quad I^* = \frac{1}{(1+\nu)\beta - \gamma}\mu K.$$

629 *Proof.* We begin by analyzing the disease free case, which is readily verified it is 630 an equilibrium after substitution in (3.20). The Jacobian matrix in this case retains 631 a diagonal term $-\mu$ since the saturation is not in effect near the origin. Thus the 632 Jacobian is:

$$J_1 = \begin{bmatrix} -\mu & \nu\beta \\ 0 & \beta - \gamma - \mu \end{bmatrix}$$

The Jacobian has two eigenvalues, $-\mu < 0$ and $\beta - \gamma - \mu$ which is negative because of the assumption that $R_{\mu} < 1$, hence the equilibrium is locally stable.

To find the second equilibrium, we assume that the saturation is active and impose equilibrium in (3.20):

638

$$\begin{bmatrix} 0 & \nu\beta \\ 0 & \beta - \gamma \end{bmatrix} \begin{bmatrix} P^* \\ I^* \end{bmatrix} - \mu \frac{K}{P^* + I^*} \begin{bmatrix} P^* \\ I^* \end{bmatrix} = \begin{bmatrix} 0 \\ 0 \end{bmatrix}$$

 $^5\mathrm{This}$ is equivalent to considering that every potential contact only arises from a single infected interaction

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639 After some algebra one arrives at the expressions in (3.21) for P^* and I^* . 640 Furthermore:

641 (3.22)
$$P^* + I^* = \frac{\mu}{\beta - \gamma} K > K$$

under the hypothesis that $\mu > \nu\beta - \gamma \Leftrightarrow R_{\mu} < 1$. Hence, for any testing rate that stabilizes under infinite contact tracing assumptions, one gets an unstable equilibrium when the saturation comes into play. Moreover, note that the total number being tracked in this new equilibrium coincides with the threshold (3.6).

That this equilibrium in indeed unstable can be seen analyzing its Jacobian matrix, which is just:

$$J_2 = \begin{bmatrix} 0 & \nu\beta \\ 0 & \beta - \gamma \end{bmatrix}$$

which corresponds to the open loop model that has a positive eigenvalue $\beta - \gamma > 0$ under the assumption $R_0 > 1$.

As a final remark, note that the equilibrium <math>(3.21) verifies:

652 (3.23)
$$\frac{P^*}{I^*} = \frac{\nu\beta}{\beta - \gamma} = \frac{R_0}{R_0 - 1}\nu.$$

This supports the intuitive observation that, when ν is large, most of the contact tracing effort is spent only in the potential contacts, reducing the stability margin.

655 Below we analyze this in a numerical example.

Example. To depict the behavior of the dynamics (3.20), we choose as before $\gamma = 1/10$ (10 days average recovery time) and $\beta = 3\gamma$, yielding $R_0 = 3$. The ratio ν is taken as $\nu = 10$ as observed in some cases, consistent with current measurements in the real epidemiological scenario in Uruguay, where approximately 10 contacts are traced per infected individual, generating only one new infection.

If we assume that $K = 10^{-3}$, meaning that 1 in 1000 people can be tracked and tested simultaneously, then the unstable equilibrium occurs at:

663
$$P^* + I^* = 2.5 \times 10^{-3},$$

664 but with a lower number of infections, namely:

665
$$P^* = 2.34 \times 10^{-3}, \quad I^* = 0.16 \times 10^{-3}.$$

666 Observe that these parameters are also consistent with the numerical example 667 in Section 3.1, where the stability threshold was at $I = 2.5 \times 10^{-3}$. Now that the 668 contact tracing is burdened with potential contacts the stability region diminishes in 669 consequence.

The phase plot is depicted in Figure 7. In particular, starting from an initial condition $I(0) = 0.5 \times 10^{-3}$ (which would be clearly stable in (3.4)) and P(0) = 0, the system enters the exponential phase due to the secondary contacts that burden the contact tracing capabilities. In particular, in Fig. 8 we can observe that at the peak 70% of the population becomes a potential contact simultaneously, and the susceptible people go quickly to 0, meaning that the whole population has become into contact with an infected individual, clearly overwhelming the tracking and testing capabilities.



FIG. 7. Phase diagram of (3.20) and unstable equilibrium point of the approximate dynamics. We superimpose the solution of the nonlinear version depicted in Fig. 8.



FIG. 8. Unstable trajectories of the saturated system with limited contact tracing.

3.6. Discussion. To conclude this section, let us recap the main results derived. 677 The first result is that, whenever there is a cap on the contact tracing capability, a 678 threshold behavior develops in the dynamics. This emphasizes the need for scale, 679 summarized succinctly in eq. (3.6) and its nonlinear counterpart (3.12). Whenever 680 the infected number grows, the testing and tracing capacity should grow linearly 681 with the number of infections in order to avoid saturation. On the other hand, the 682 system can work in the saturated regime without becoming overwhelmed, but once 683 684the threshold is crossed the epidemic will spread.

The second result is that this stability margin is greatly compromised by the fact that testing and tracing capacity is burdened with the need of following contacts that do not become infected. This is summarized in eqs. (3.22) and (3.23), that evidence how saturation comes into play due to the total number of contacts, and that this total number is dominated by potential contacts.

4. Conclusions. This work presents a cautionary message of the fundamental limits involved in preventing disease propagation during an epidemic. Our results highlight the particularly dangerous combination of instability and non-linearity, intrinsic of the disease spread process (our plant), together with delays and capacity

constraints, intrinsic of the TeTrIs process (our actuator), that makes the disease con-694 695 trol problem fundamentally challenging. It is important to notice that some of our quantitative predictions, are up to a certain extent pessimistic, as we only consider 696 one method for disease spread prevention, i.e., TeTrIs. Clearly, complementing such 697 process with other control mechanisms, such as social distancing, using masks, etc., 698 can improve the effectiveness and robustness of the disease spread mitigation efforts. 699 Nevertheless, irrespective of the methods used, we believe that the need for speed and 700 scale are at its core necessary for effective disease prevention. 701

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Appendix A. Proof of Theorem 2.1. 758

Eliminating S using the algebraic equation in (2.4) and then linearising about the 759 point (I, R, Q) = (0, 0, 0) shows that for small deviations, 760

761 (A.1)
$$\frac{d}{dt} \begin{bmatrix} I \\ R \end{bmatrix} = \begin{bmatrix} \beta - \gamma & 0 \\ 0 & -\gamma \end{bmatrix} \begin{bmatrix} I \\ R \end{bmatrix} - \begin{bmatrix} \beta \\ 0 \end{bmatrix} Q.$$

Equation (2.5) is already linear. We are therefore required to show that the in-762terconnection of (A.1) and (2.5) is stable. The equation in R is decoupled and 763 stable, so can be safely ignored. It is convenient to introduce the transfer func-764 tions $\mathbf{G}_1 = -\beta/(s-\beta+\gamma)$ and $\mathbf{G}_2 = \alpha \exp\left(-\gamma T_{\text{delay}}\right) \exp\left(-sT_{\text{delay}}\right)$. These are the 765 transfer functions from Q to I in (A.1) and from I to Q in (2.5) respectively. Since \mathbf{G}_1 is unstable, we are therefore required to show that $\mathbf{G}_1 (1 - \mathbf{G}_1 \mathbf{G}_2)^{-1}$ is stable. This 766 767 is equivalent to the saying that the denominator of this transfer function has no poles 768 in the closed right-half-plane. For the transfer functions in question, the condition is 769 770 that: 771

$$s + \gamma + \alpha \beta \exp\left(-\gamma T_{\text{delay}}\right) \exp\left(-sT_{\text{delay}}\right) - \beta \neq 0, \ \forall s \in \mathbb{C}_+.$$

Putting $\tilde{s} = s/\beta$ and rearranging shows that this is equivalent to 772

773
$$\tilde{s} + R_0^{-1} + \alpha \exp\left(-\beta T_{\text{delay}}\left(\tilde{s} + R_0^{-1}\right)\right) \neq 1, \ \forall \tilde{s} \in \overline{\mathbb{C}}_+.$$

A standard Nyquist argument then shows that this holds if and only if the curve $f(\tilde{s}) \coloneqq \tilde{s} + R_0^{-1} + \alpha \exp\left(-\beta T_{\text{delay}}\left(\tilde{s} + R_0^{-1}\right)\right)$ when evaluated along the usual Nyquist 774 775 D-contour does not encircle 1. A simple sufficient condition for this is that 776

- 777 (i) f(0) > 1;
- (ii) $\frac{d}{d\omega} (\operatorname{Im} (f(j\omega))) > 0;$ 778

since together (i)-(ii) ensure that the curve only crosses the real axis to the right of 1 779

(technically we also need $\lim_{x\to\infty} f(x) > 1$, but this is trivially satisfied by our f). It 780 is readily checked that (i) is equivalent to the condition from the theorem statement. 781That is 782

(i) $\iff T_{\text{delay}} < \frac{1}{\gamma} \ln \left(\frac{\alpha}{1 - R_0^{-1}} \right).$ 783 (A.2)

784 For (ii), observe that

785
$$\frac{d}{d\omega} \left(\operatorname{Im} \left(f \left(j \omega \right) \right) \right) = 1 - \alpha \beta T_{\text{delay}} \exp \left(-\beta T_{\text{delay}} R_0^{-1} \right) \cos \left(\beta T_{\text{delay}} \omega \right).$$

Therefore it is sufficient that $\alpha\beta T_{\text{delay}}\exp\left(-\beta T_{\text{delay}}R_0^{-1}\right) < 1$. We will demonstrate 786this in two stages. First observe that $\alpha\beta T_{\text{delay}}\exp\left(-\beta T_{\text{delay}}R_0^{-1}\right) \leq \alpha R_0\exp\left(-1\right)$. Therefore if $R_0 \leq \exp(1)$, (ii) holds (recall that $0 \leq \alpha \leq 1$). Now assume that 787 788 $R_0 > \exp(1)$. We then see that if this is the case 789

790 (A.3)
$$\ln\left(\frac{\alpha}{1-R_0^{-1}}\right) \le \ln\left(\frac{1}{1-\exp\left(-1\right)}\right) \approx 0.5 \le 1.$$

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Next observe that for $x \leq R_0$, the function $x \exp(-x/R_0)$ is monotonically increasing in x. Therefore given any $T \geq T_{\text{delay}}$, if $\beta T \leq R_0$, then

793 (A.4)
$$\alpha\beta T_{\text{delay}} \exp\left(-\beta T_{\text{delay}} R_0^{-1}\right) \le \alpha\beta T \exp\left(-\beta T R_0^{-1}\right).$$

794 Now define

795

$$T^* = \frac{1}{\gamma} \ln \left(\frac{\alpha}{1 - R_0^{-1}} \right)$$

796 By (A.3), $\beta T^* \leq R_0$. Furthermore

797
$$\alpha\beta T^* \exp\left(-\beta T^* R_0^{-1}\right) = R_0 \left(1 - R_0^{-1}\right) \ln\left(\frac{\alpha}{1 - R_0^{-1}}\right) \le 1.$$

Therefore by (A.4), (ii) holds for any $T_{\text{delay}} \leq T^*$. However by (A.2), (i) $\Longrightarrow T_{\text{delay}} < T^*$. So (i) \Longrightarrow (ii) and (i) is sufficient for stability. Necessity follows since increasing T_{delay} causes f(1) = 1 indicating a change in the winding number, and hence the onset of instability.

Appendix B. Extending Theorem 2.2 to the Nonlinear Setting.

In this section we will demonstrate that under appropriate assumptions, a natural analogue of Theorem 2.2 holds in the nonlinear setting. To do this we will prove that the induced \mathscr{L}_2 -norm of a system is always lower-bounded by the induced \mathscr{L}_2 -norm of its linearisation. Since the induced \mathscr{L}_2 -norm of an LTI system is equal to its Hinfinity norm, this shows that if the linearisation of a nonlinear system is LTI, then the induced \mathscr{L}_2 -norm of the sensitivity function of the nonlinear system must satisfy the same bound from Theorem 2.2.

The result we are trying to prove is in fact rather elementary. However it requires a bit of set up to lay out the appropriate definitions and concepts. The difficulties stem from the fact that we would like to combine nonlinear state-space models (to describe general compartmental models for disease spread) and delays. Accordingly we adopt the standard operator theoretic set up on \mathscr{L}_2 which covers both these types of model. More specifically, \mathscr{L}_2 is the space of functions $f : [0, \infty) \to \mathbb{R}$ with finite norm

817
$$\|f\| \coloneqq \sqrt{\int_0^\infty |f(t)|^2} dt$$

This is a subspace of \mathscr{L}_{2e} , who's members need only be square integrable on finite intervals. An operator is a function $\mathcal{G}: \mathscr{L}_{2e} \to \mathscr{L}_{2e}$, and the induced \mathscr{L}_2 -norm of an operator is defined as

821
$$\left\|\mathcal{G}\right\|_{\mathscr{L}_{2}} \coloneqq \sup\left\{\frac{\left\|\mathcal{G}\left(u\right)\right\|}{\left\|u\right\|} : u \in \mathscr{L}_{2e}, u \neq 0\right\}.$$

In the case that the operator \mathcal{G} is describing the dynamics of a LTI system with transfer function \mathbf{G} , $\|\mathcal{G}\|_{\mathscr{L}_2} = \|\mathbf{G}\|_{\infty}$.

The natural generalisation of a linearisation in this setting is given by the Fréchet derivative. An operator \mathcal{G} is Fréchet differentiable at a point $x \in \mathscr{L}_2$ if there exists a linear operator \mathcal{A} such that

827
$$\lim_{h \to 0} \frac{\left\| \mathcal{G}\left(x+h\right) - \mathcal{G}\left(x\right) - \mathcal{A}\left(h\right) \right\|}{\left\|h\right\|} = 0.$$

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If such a linear operator exists, it is unique, and we denote the Fréchet derivative of \mathcal{G} at x as $D\mathcal{G}(x) = \mathcal{A}$.

830 With these definitions in place, we are ready to state the main result of this sec-831 tion. The following lemma shows that provided the linearisation exists, the induced 832 \mathscr{L}_2 -norm of the linearisation of an operator about a fixed point (an equilibrium point) 833 is always smaller than the \mathscr{L}_2 -norm of the operator itself. This means that if we have 834 a nonlinear system \mathcal{G} with linearisation described by an LTI system with transfer func-835 tion **G**, then $\|\mathcal{G}\|_{\mathscr{L}_2} \geq \|\mathbf{G}\|_{\infty}$. This immediately gives us a nonlinear generalisation of 836 Theorem 2.2. In particular if we instead study the nonlinear feedback interconnection

837 (B.1)
$$e_i = \mathcal{G}_i(e_{i-1}) + d_i, \ i \in \{1, \dots, n\}$$
$$e_0 = -e_n,$$

and define the sensitivity functions to be the operators $S_i : d_i \to e_i$, then provided the linearisations of S_i are LTI, then $\|S_i\|_{\mathscr{L}_2}$ must satisfy exactly the same lower bound from Theorem 2.2.

841 LEMMA B.1. Given an operator \mathcal{G} , if $\mathcal{G}(0) = 0$ and \mathcal{G} is Fréchet differentiable at 842 0, then 843 $\|\mathcal{G}\|_{\infty} > \|\mathcal{D}\mathcal{G}(0)\|_{\infty}$

$$\|\mathcal{G}\|_{\mathscr{L}_{2}} \geq \|D\mathcal{G}(0)\|_{\mathscr{L}_{2}}$$

844 Proof. Let $\mathcal{A} = D\mathcal{G}(0)$. Using the reverse triangle inequality shows that for any 845 non-zero $x \in \mathscr{L}_{2e}$ and non-zero $\epsilon \in \mathbb{R}$,

846

$$\begin{aligned} \left\|\mathcal{G}\right\|_{\mathscr{L}_{2}} &\geq \left\|\mathcal{G}\left(\epsilon x\right)\right\| / \left\|\epsilon x\right\| = \left\|\mathcal{G}\left(\epsilon x\right) - \mathcal{A}\left(\epsilon x\right) + \mathcal{A}\left(\epsilon x\right)\right\| / \left\|\epsilon x\right\| \\ &\geq \left\|\mathcal{A}\left(x\right)\right\| / \left\|x\right\| - \left\|\mathcal{G}\left(\epsilon x\right) - \mathcal{A}\left(\epsilon x\right)\right\| / \left\|\epsilon x\right\|. \end{aligned}$$

Taking the limit $\epsilon \to 0$, we see from the definition of the Fréchet derivative that this implies that $\|\mathcal{G}\|_{\mathscr{L}_{2}} \geq \|\mathcal{A}(x)\| / \|x\|$. Taking the sup over $x \in \mathscr{L}_{2e}$ gives the result. \Box